

# ACO Accelerated Development Learning Session

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## A Private Sector Perspective on ACOs and the Changing Payer-Provider Relationship



September 15, 2011  
11:00 a.m.–12:00 noon

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# Accountable Care: A Private Sector Perspective

- Context: The private sector perspective on controlling costs
- Models: What we think will work
- Practical issues: Contracting, analytics, claims processing, and data transfers

# Who Is HCSC?

13 million members



4th largest  
U.S. health insurer



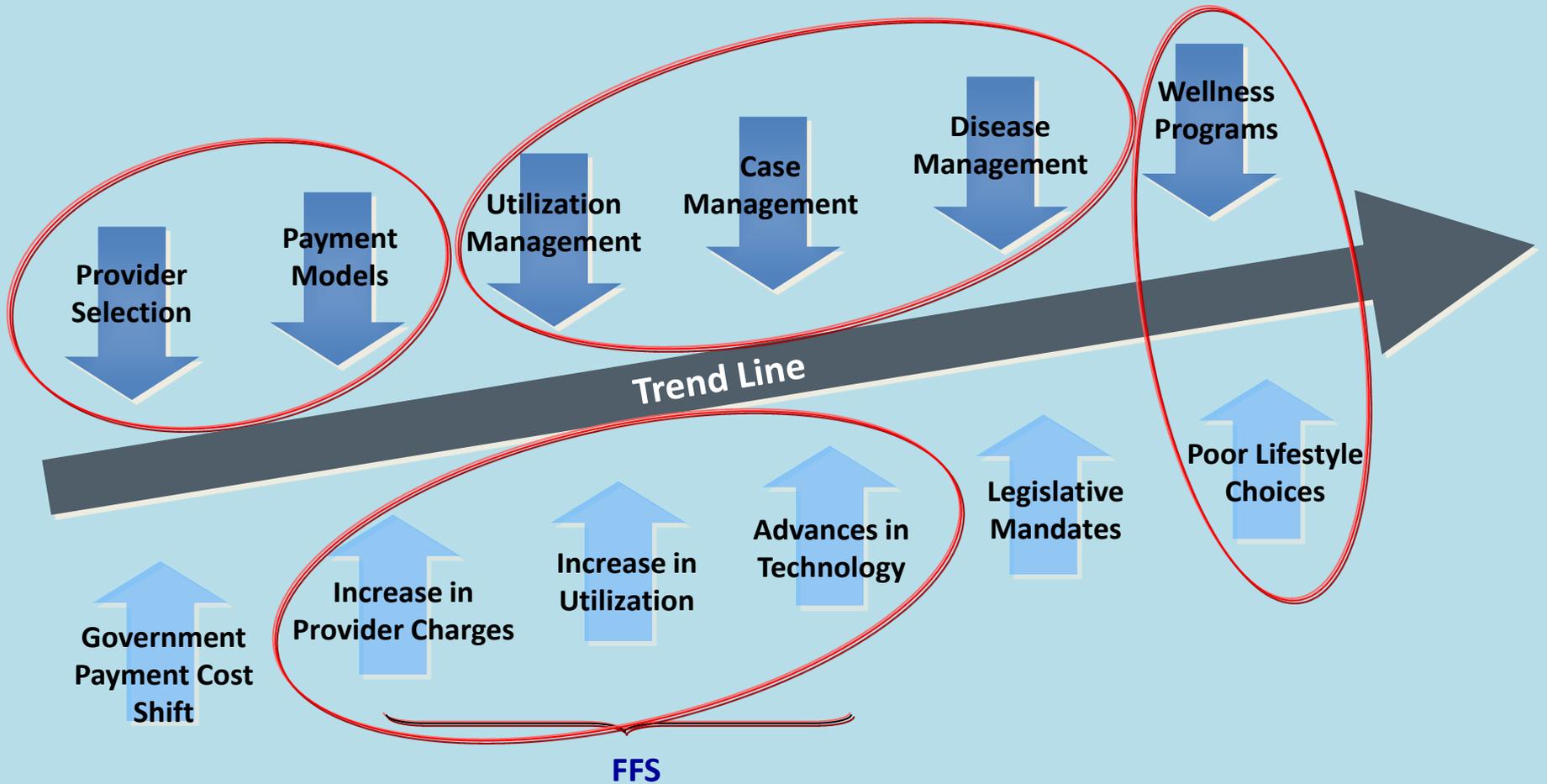
# My Background and Perspective: I've Been Around the Block

- Provider side
  - Managed variety of risk arrangements including global cap for commercial, Medicare, Medicaid
  - Wide range of clinical programs: hospitalists, SNFists, home MDs, emergency room (ER) diversion, readmission prevention, disease, and Rx management programs
- Medicare Advantage (MA) Special Needs Plan (SNP) for institutionalized persons
  - End-of-life care, polypharmacy, acute illness management, OBS vs. inpatient
- Large commercial plan: Major focus on large national accounts (e.g., Boeing)
  - Full range of medical management and wellness programs
  - Full range of integration/delegation with/to providers
  - Evolving emphasis on
    - Individual market (Medicaid, exchanges)
    - Holistic management of persistently actionable high-cost patients
    - Integration of behavioral and medical

# Why Is Our Goal for Medical Cost Trend to Approximate GDP Growth Rate? Look Ahead to 2014–2018

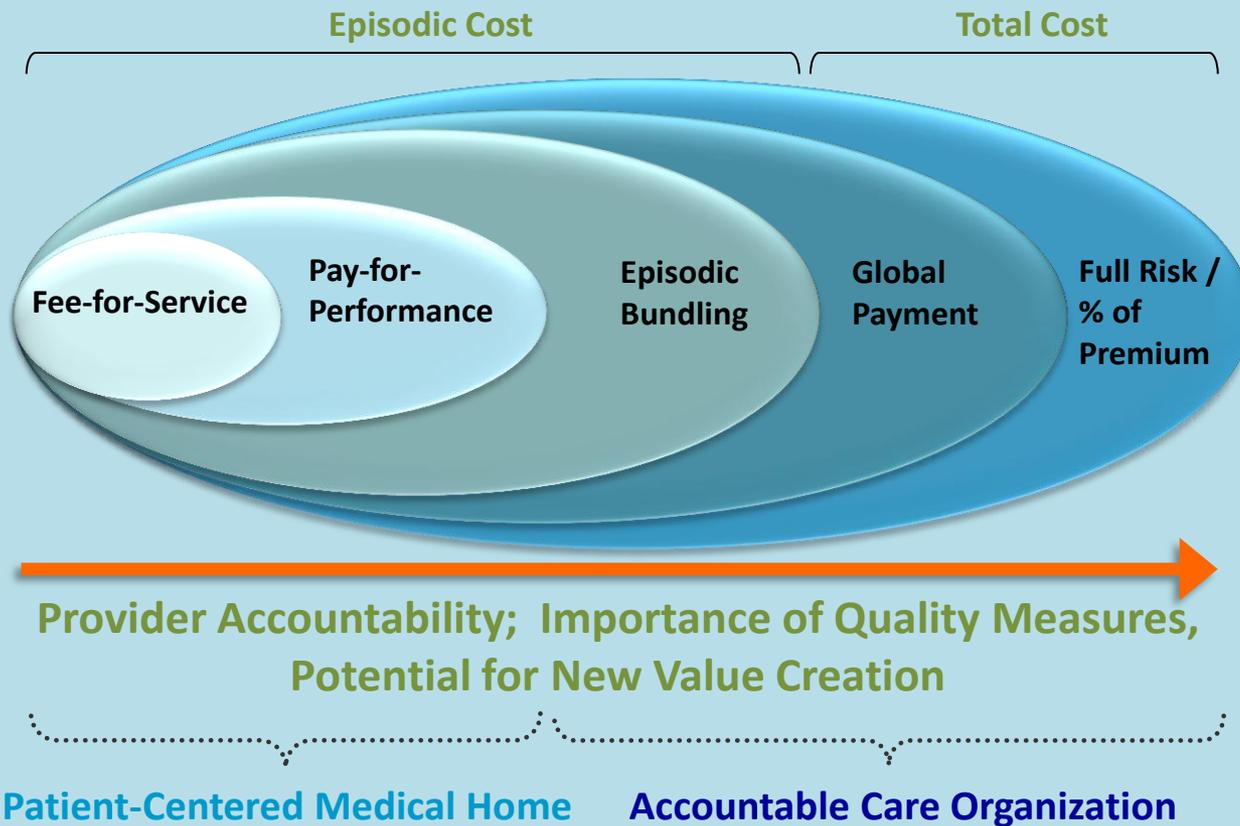
- Employer decision making
  - Continued high-pressure global economy
  - Availability of public and private exchanges
  - Cadillac tax
  - History of successful transition to defined contribution strategy for retirement funding
- + Deficit reduction: one way or another
- + Costs of subsidies
- + Costs of Medicaid
- = ?

# Major Factors That Impact Future Claims



# How Are We Thinking About Payment Reform? We Need to Move as Far to the Right as We Can

## Continuum of Payment Models



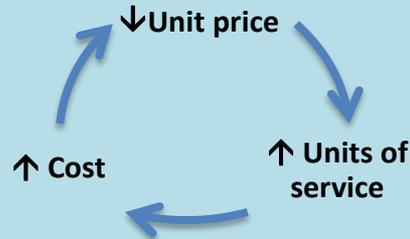
**Deployment depends on a number of factors:**

- Provider infrastructure and appetite for risk
- Provider-plan relationship

# We Want to Help Providers Shift From Volume to Value

## Limitations of fee-for-service (FFS)

- Vicious cycle



Drive the change –  
**create a tipping point**

## What do we want?

- Provider system redesign  
+
- Providers compete on value  
=
- Improved outcomes, experiences, and affordability of care for our members

- Fails to address cost drivers:

- Lifestyle & behavior change
- Application of new technologies
- Care coordination

- Doesn't support system redesign

# A Simple Perspective: Let's Start Paying for What We Want to Buy

- (Apologies to well-intentioned providers, but ...)  
Start by recognizing how perverse the current system is:
  - What if we bought other products and services the way we buy health care?
  - What if we bought health care products and services the way we buy other products and services?
- What do we want to buy?
  - Primary (and chronic disease) care: patient-centered medical home models (PCMH), intensive outpatient care programs (IOCP)
  - Hips, knees, heart, and lungs: Bundled episodes with outcome requirements (guarantees)
  - Population management (minus the insurance risk): Global capitation (HMO) or attribution logic and shared savings (ACO)

# PCMH: Pay for Value-Added Activities

- What:
  - Care coordination
    - Between physicians
    - Transitions of care
  - Gaps vs. evidence-based care
  - Outreach and population management
  - Easy access via multiple modalities for acute and chronic care
  - Appropriate Rx
  - Appropriate referral to cost-effective
    - Specialists
    - Facilities
  - Continuous assessment for behavioral issues
  - For the highest-risk members: An individualized care plan (IOCP)
- \* Are we clear on the value creation chain for each of these?
- \* How easy is it to make and sustain the necessary changes?
- How:
  - Enhanced FFS
  - Pay for performance (P4P)
  - Care management fee

# New Models: Intensive Outpatient Care Program (IOCP)

## Physician-employed case manager for highest-risk patients

Top 10% of patients drive  $\geq 60\%$  of costs: How can we control costs without better managing these patients?



- Multiple chronic diseases (DM, Htn, arthritis)
- Poor lifestyle choices (weight, smoking, activity)
- Incompletely treated depression, anxiety, substance abuse
- Life stresses >> Coping and support mechanisms
- \* How well do our current programs address their needs?

- Distinct from, and synergistic with, practice redesign (e.g., NCQA criteria) or provider clinical connectivity (MEDdecision, Availability, etc.)
- RN employed in practice; dedicated to high-risk cohort: 1:150–200
- Offers medical and psychosocial support
- Coordinates and ensures care is connected to their physician
- Can expand beyond traditional primary care specialties

**20% net savings**

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# Bundles of Acute Care: Episode Construction & Data/Analytic Support: There Has to Be a Better Way to Pay for This Care

- Surgical, medical: Start with electives
- Episode duration: 30+ days
- Services: All in
- Risk adjustment: The minimal amount necessary
- P4P, Quality floors: Critical & evolve to pay for desired service/outcomes (guarantees)
- Claims payment by health plan with subsequent episode adjudication
- **Network Strategy:**
  - **Rapidly rising employer interest in narrower networks**
  - **Domestic medical tourism**

# Proven Models: HMO Illinois

**Value vs.  
Broad PPO:**



**Cost:**  
**20+ %**  
**lower PMPM**

**Over**  
**800,000**  
**members**



**Overall**  
**member satisfaction:**  
**92.2% vs. 91.5%**

**Demonstrably**  
**higher quality** with a  
**total annual**  
**physician incentive**  
**payout of \$70.2M**

## Proven Models: HMO Illinois *continued*

- Delivering patient-centered care for 28 years
- Grandfather of medical home/ACO models of today
- Primary care physician–guided care, which delivers verifiable results in improved member health
- How:
  - Part B cap
  - Risk adjustment
  - Significant quality P4P
  - Shared Part A risk pool
- Why it works
  - Organized groups and IPAs
  - Aligned incentives: \$, utilization, & quality
  - Relationships
  - Shared learnings
  - Raising the bar year by year
- **Are ACOs a clumsy step to more widespread HMOs?**

# New Models: ACO Shared Savings Agreement

## Who?



Advocate Health Care

- 10 hospitals and 2,700 physicians
- 250,000 attributed Blue Cross PPO lives
- 120,000 Blue Cross HMO lives
- \$2 billion annual Blue Cross spend

## What?

- Three-year (2011–2013) shared savings PPO agreement with upside and downside risk
- Three-year global risk HMO agreement

## How?

**IF** medical cost trend better than network **AND** meet patient quality, safety, and satisfaction metrics, **THEN** share in savings

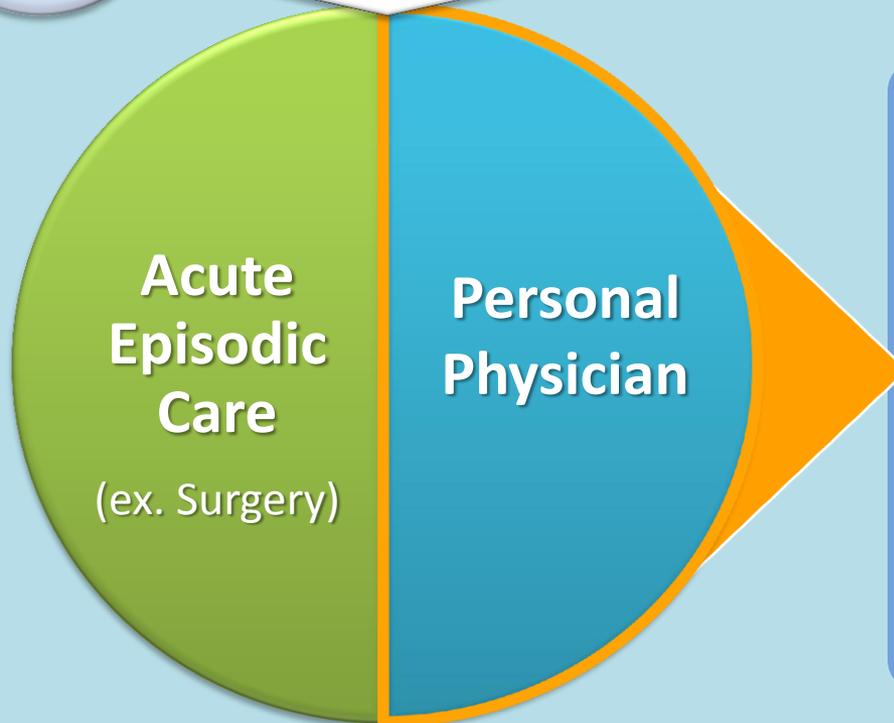
## Where?



# New Models: ACO Shared Savings Agreement *continued*



**Total BCBSIL  
Members seeking  
care at the ACO**



“Attributed” members  
*Total cost of care, including:*

- **Physician** • **Hospital**
- **Ancillary** • **Rx, if applicable**

Shared savings model for beating aggregate network medical trend

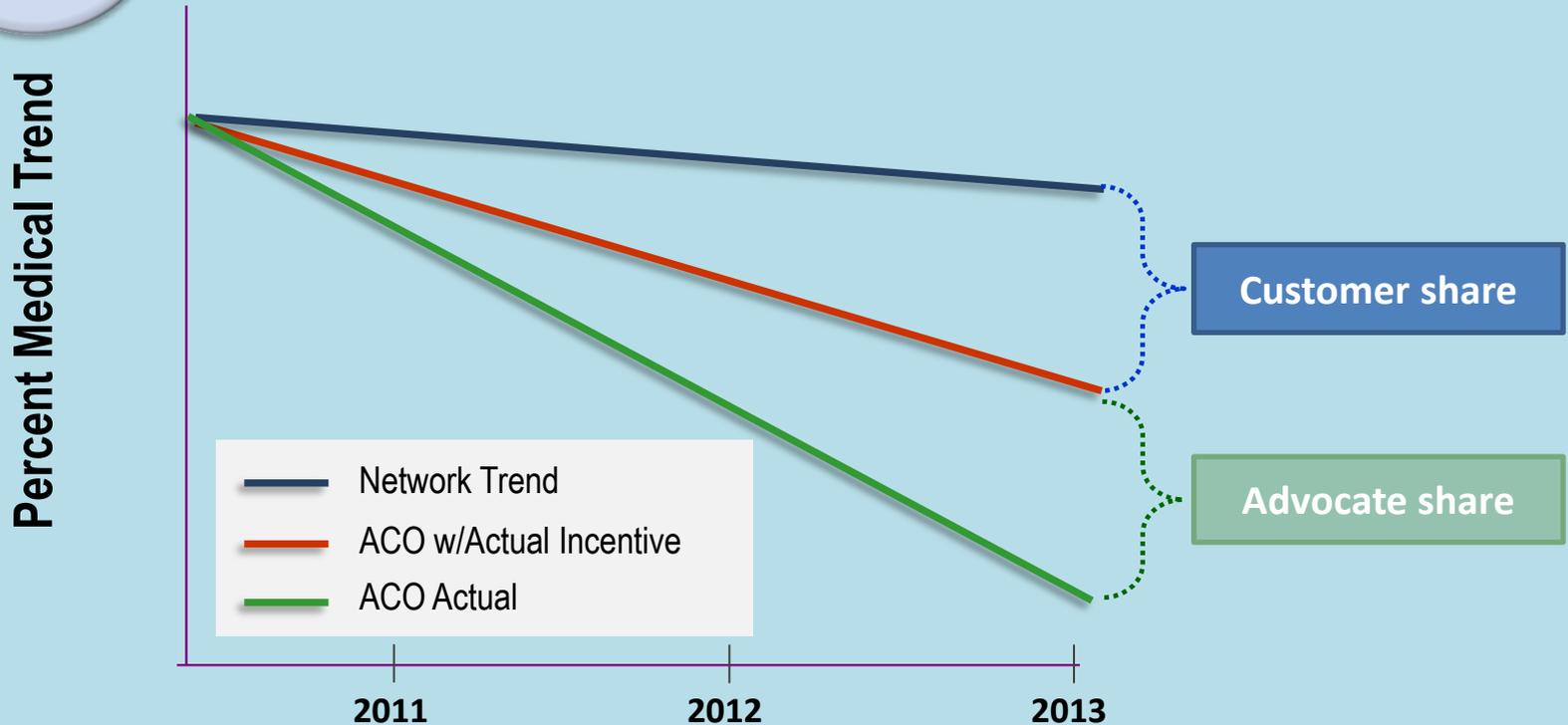
- **Guaranteed threshold**
- **Then shared savings**

So far, so good: 1st-quarter results

# Shared Savings



## Illustrative Only



# HCSC (Advocate) ACO Compared to CMS

	HCSC (Advocate) ACO	vs.	CMS (Proposed)
PPO benefit, no restrictions on network access	✓		✓
Shared savings	Vs. market trend		Vs. complex formula for predicted costs
Attribution	Prospective		Retrospective
Concurrent data sharing	Yes, significant		Possibly
Quality requirements	Prospectively defined, likely to → fully payment of savings earned		Retrospectively defined, likely to reduce overall payment
Downside risk	✓		Two tracks
Attributable physicians	Traditional PCPs & cognitive subspecialties		Traditional PCPs

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# Paramount to Success: Continuous Quality Improvement

- Moving toward CMS' five domains
- Addition of small # of measures specific to commercial populations
- Fewest # of measures in each domain necessary
- Financial penalty for degradation (1st year)/failure to improve (years 2 & 3) in aggregate bundle of measures

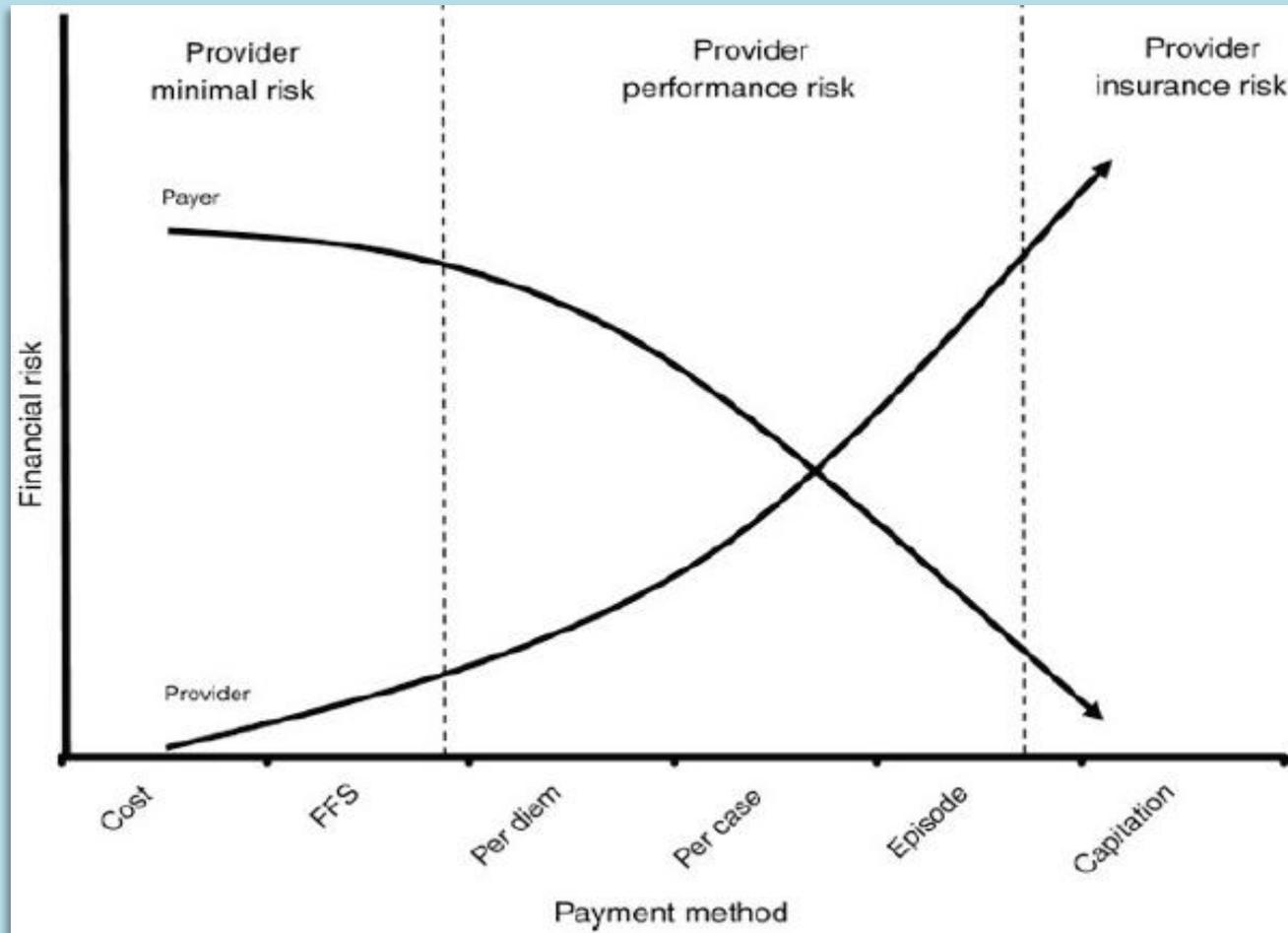
# Key Operational Issues: General

- Who should pay the claims in these new arrangements?
- Chargebacks to ASO customers
  - P4P
  - PMPM
  - Shared savings
- Shared savings: How calculated?
- Risk adjustment

# Accountable Models: How Do We Facilitate Provider Success and Avoid Historic Mistakes in Risk Transfer?

Selection of provider partners	<b>Clinical leadership and infrastructure (including key clinical programs; health information technology or HIT and analytics)</b>
	History of successful MCO partnerships
	Financial stability
Pace	Graduated increase in risk transfer (IOCP → bundling → partial risk → more risk) based on documented success
Don't mix insurance risk with medical management	Risk adjustment and size of risk pool
	Stop-loss, reinsurance
Ensure quality	Significant provider financial and contract risk around clearly predefined quality parameters
	Quality floor (e.g., BDC) or ceiling (P4P)
Data & analytics	Key metrics/dashboard for joint review
Ongoing collaboration	Clearly predefined metrics (dashboard) and joint oversight group/process

# Continuum of Provider Risk-Bearing



JOURNAL OF AMBULATORY CARE MANAGEMENT, 3/10.

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# Let's Not Make This New Mistake: Provider Oligopolies

- We need competition on value
- Competition requires
  - Competitors
  - The ability to walk away from a negotiation: We increasingly are
  - Transparency of pricing: Our employers increasingly demand this
- Remember:
  - Days of cost-sharing are over!
  - Provider clout re: network inclusion is rapidly diminishing

# Network Management Future State Scenario

Current		Future State
Adherence to generally accepted standards of care; documented medical necessity	Provider accountabilities	Clinical and financial outcomes, along a spectrum of accountability (e.g., episode bundling to global cap)
Unit prices (e.g., CPT, per-diem, DRG) with modest P4P; P4P primarily clinical	Payment	Based on accountability (i.e., payment aligned with clinical accountability); have major P4P; P4P aligns clinical and financial
Traditional; often adversarial: splitting a fixed pie	Relationship	Partnership: value creation
Broad PPO	Network / product participation	Broad PPO, HMO Blue Advantage, new/exchange/targeted products and networks
Traditional UM	Oversight	Protocols and processes agreed on up front, back-end audits as needed
Done by us	Disease, case, utilization management	Done by provider or us: who can do it better/more efficiently

# Thoughts on Division of Accountabilities Between Health Plans and Providers

- Acute illness care
  - Care provision: Provider
  - Care coordination: Provider
- Chronic illness care: Providers + disease management
- Lifestyle modification: Employer, community, plan, provider
- Analytics
  - Population: Plan
  - Integration at individual patient level: Provider, with plan data incorporated
- Health system performance measurement and management:
  - Individual physician: Provider entity
  - Overall system accountability: Shared

Who can do it better/more efficiently?



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